



BOSNIA AND HERZEGOVINA  
MINISTRY OF FOREIGN  
TRADE AND  
ECONOMIC RELATIONS



Agricultural Policy Forum 2018

16<sup>th</sup> - 18<sup>th</sup> October,  
Jahorina, Bosnia and Herzegovina

SWG  
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# Agri-environmental policies for enhanced regional rural development in SEE

17 – 18 October 2018

Jahorina, Bosnia and Herzegovina

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# REAWG on AEP

In August 2017 the German Federal Ministry for Economic Cooperation and Development approved the realization of the project entitled “***Rural development through integrated forest and water resource management in Southeast-Europe: Rural perspectives: qualification, reintegration and (self) employment***”, jointly implemented by SWG and GIZ.

One of the tasks of the Regional Expert Advisory Working Group (REAWG) on Agri-Environment Policy (AEP) was: *assess the agri-environment policies in the countries/territories of the SEE, and to propose policy framework for implementation of sustainable agricultural practices in line with EU policies.*



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# Environmental focus areas and measures for rural development 2014-2020

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<b>Priority 4: Restoring, Preserving and Enhancing Ecosystems</b>	<b>FA 4A: Restoring, preserving and enhancing biodiversity;</b>	M01 – Knowledge transfer & information actions M02 – Advisory services M04 – Investments in physical assets M07 – Basic services & village renewal M08 – Investments in forest areas M10 – Agri-environment-climate M11 – Organic farming M12 – Natura 2000 & WFD M13 – Areas with constraints M15 – Forest-environment-climate M16 – Cooperation
	<b>FA 4B: Improving water management;</b>	
	<b>FA 4C: Preventing soil erosion and improving soil management.</b>	
<b>Priority 5: Resource-efficient, Climate-resilient Economy</b>	<b>FA 5A: Increasing efficiency in water use by agriculture;</b>	M01 – Knowledge transfer & information actions M02 – Advisory services M04 – Investments in physical assets M10 – Agri-environment-climate M16 – Cooperation
	<b>FA 5B: Increasing efficiency in energy use in agriculture and food processing;</b>	M01 – Knowledge transfer & information actions M02 – Advisory services M04 – Investments in physical assets M16 – Cooperation
	<b>FA 5C: Facilitating the supply and use of renewable sources of energy;</b>	M01 – Knowledge transfer & information actions M02 – Advisory services M04 – Investments in physical assets M06 – Farm & business development M07 – Basic services & village renewal M08 – Investments in forest areas M16 – Cooperation
	<b>FA 5D: Reducing greenhouse gas and ammonia emissions from agriculture;</b>	M01 – Knowledge transfer & information actions M02 – Advisory services M04 – Investments in physical assets M06 – Farm & business development M10 – Agri-environment-climate M11 – Organic farming M16 – Cooperation
	<b>FA 5E: Fostering carbon conservation and sequestration in agriculture and forestry.</b>	M01 – Knowledge transfer & information actions M02 – Advisory services M04 – Investments in physical assets M08 – Investments in forest areas M10 – Agri-environment-climate M13 – Areas with constraints M16 – Cooperation



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# Scope of Activities

- Regional methodology and approach for the assessment of agri-environment policies in SEE
- Evaluation of the relevant policy frameworks in place and provision of recommendations for their improvement and alignment with EU policies
- Regional report on the status, gaps and constraints regarding the agri-environmental policies and the provision of recommendations for an alignment of regional / national priorities with EU policies.



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# Experts and Methodology

- REAWG on AEP is comprised of national agri-environment experts, with focus on 3 different fields: crop production, soil & water, and animal husbandry
- Their assessment work is coordinated by a regional expert and supported by an international expert
- Methodology comprised:
  - desk research of already published and/or adopted national programming and strategic documents,
  - national reports to various convention,
  - research papers, reports, studies etc. relevant databases, as well as
  - primary research through interviews with relevant representatives of the relevant ministries and agencies.



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# Meetings

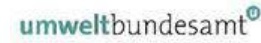
- Kick-off Meeting of the Regional Expert Advisory Working Group (REAWG) on Agri-Environmental Policies (AEP), 13-14 March, 2018, Tirana, Albania
- Interim Meeting of the Regional Expert Advisory Working Group (REAWG) on Agri-Environment Policy (AEP), 14 - 16 May 2018, Podgorica, Montenegro
- Final Meeting of the Regional Expert Advisory Working Group (REAWG) on Agri-Environment Policy (AEP), 2 - 4 July 2018. Mavrovo, Macedonia



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Agri-Environmental Policy  
in South-East Europe

2018

# ***Highlights of the Report***

# Overview of data availability on Agri-environmental indicators in SEE countries

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	SRB	MKD	BiH	ALB	KOS*	MNE
<b>Response and impact indicators for AEM (IPARD and National Program)</b>	MAFWM sector for RD, Group for monitoring and evaluation collects all indicators on all levels (IPARD, national, provincial, municipal)	No impact monitoring, data on responses possibly available at paying agency		IPARD 2 program Includes developed monitoring system; however, AEMs are not (yet) implemented		
<b>AnimalGR: Register of breeders, numbers, populations, strains</b>	MAFWM	Annual Reports available at MAFWE				Only on expert guess
<b>National list of Environmental indicators</b>	Coordinated and presented by SEPA, report from 2016 (partly EEA methodology, DPSIR scheme); not all of them are implemented	Environmental Indicators of the Republic of Macedonia prepared by the Macedonian Environmental Information Centre of MoEEP; 40 Indicators in DPSIR scheme; partly overlapping with Eurostat-AEI.	Certain data collected at entity level RANSMO-Project in 2005 proposed a scheme for environmental monitoring and reporting structure respecting the territorial organization; no implementation so far.			Annual Monitoring of Environment based on a National list of indicators by EPA/ANCE since 2013, not all Indicators are implemented, several more in preparation

Source: national reports



# Overview of data availability on Agri-environmental indicators in SEE countries

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	SRB	MKD	BiH	ALB	KOS*	MNE
<b>Indicators for agricultural practice (fertilizer consumption, irrigation, organic farming area, ...)</b>	Partial, no data on fertilizer consumption or pesticide use	Input use and water abstraction at least partly available in MoEEP; some need improvement or calculation; No data from MAFWE on agricultural practice	Agricultural data partly based on sporadic estimates		Some data on land use and agricultural practice is available	Lot of information on farm management available, some annually, other every 4yrs
<b>State and Impact indicators</b>	Several are reported in the SEPA report	Very limited availability			Very limited	Limited
<b>Baseline report</b>	SEPA 2016	So far only MoEEP reports on indicators, nothing from Agriculture (MAFWE), out of 28 AEI, only 7 are available	Some information based on reports to international conventions, no regular monitoring scheme	According to IPARD 2		

Source: national reports



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# Legal aspects: EU harmonisation status, challenges and constraints

- Most countries have legislation that is in majority harmonized with EU legislation in agri-environmental sectors
- The problem is associated with empowering the existing legislation
- However there is need to completely harmonize legislation in this sector with EU
- Most of the countries reported constitution and basic right on clean environment.



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## Main environmental challenges related to agricultural activities as seen by the national experts (source: national reports)

	ALB	BiH	KOS*	MKD	MNE	SRB
Degradation of arable land and soil erosion, salinization	X!	x	X	x		x
Abandonment /Decrease/Loss of arable land	X	X!		x	X!	
Abandonment of extensive pastures		x		x	x	
Protection of AnGR and PGR	X	X!		x	x	x
Biodiversity, High Nature Value Farming	X			x	x	x
Inadequate storage or management of organic fertilizers		x	X		x	x
Insufficient awareness of environmental issues, knowledge and resources for environmental adaptation	X	x		x	x	
Water quality, Pollution of water/air/soil, untreated wastewater	X		x	x		x
Water consumption	X		x	x		x
Climate Change impacts	X	x		x		
(Animal) Waste management		x	x			x
Monoculture cropping		X!				
Unsustainable use of agrochemicals and fertilizers				x		
Hygienic and animal welfare standards			x			
Unregulated use of natural resources			x			
Protection of traditional agroecosystems and cultural landscapes						x

### Description of the symbols used:

x – environmental challenge related to agriculture, as referenced in the resp. national report

X! – main or most important environmental issue on national level according to national report



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# Policy instruments with linkage to environment

- Strategic documents and programs
- Monitoring and evaluation framework  
MEF
- Awareness raising (for farmers, policy makers, public); consultation and participation of stakeholders
- Capacity building (policy makers, farmers, extension services)



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# Strategic and programming documents of importance to the agri-environment

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Country	Programming and planning documents
Albania	<ul style="list-style-type: none"> <li>• Inter–sectoral strategy for agriculture and rural development 2014-2020 (ISARD)</li> <li>• Inter–sectoral environmental strategy 2015 -2020</li> <li>• Biodiversity Strategy 2015-2020</li> <li>• National Strategy for Development and Integration 2014–2020</li> <li>• Integrated Waste Management Strategy (draft), 2018–2033</li> <li>• IPARD II Programme 2014-2020</li> <li>• National Strategy and Action Plan for Conservation and Use of Farm Animal Genetic Resources</li> </ul>
Bosnia and Herzegovina	<ul style="list-style-type: none"> <li>• Strategic Plan for Rural Development of Bosnia and Herzegovina (SPRR BiH) - Framework Document 2018-2021</li> <li>• Medium-Term Development Strategy of the Agricultural Sector in FBiH for the period 2015-2019</li> <li>• FBiH Rural Development programme for the period 2018-2020</li> <li>• Strategy for Development of Agriculture, Food and Rural Development in Brčko District BiH (BD BiH)</li> <li>• The Strategic Plan for the Development of Agriculture and Rural Areas of RS 2016-2020</li> <li>• The Basis of Agricultural Land Protection, Use and Reclamation of the Republic of Srpska as the Component of Land Use Planning Process (2008).</li> <li>• Waste Management Strategy 2016-2025 (RS)</li> <li>• Spatial Plan RS 2015-2025</li> <li>• Regulation on Natura 2000 (OG FBiH, No. 43/11).</li> </ul>
Kosovo*	<ul style="list-style-type: none"> <li>• Kosovo* Environmental Strategy (2013-2022)</li> <li>• Agriculture Rural Development Plan (ARDP) 2014-2020</li> <li>• Kosovo* Environmental Action Plan (KEAP) 2013-2017</li> <li>• Kosovo*'s European Partnership Action Plan 2012 (KEPAP)</li> <li>• Strategy of Environmental Protection (SEP)</li> <li>• Forestry Development Strategy 2010-2020</li> <li>• Land Consolidation Strategy 2010 – 2020</li> <li>• Strategy on Advisory Services for Agriculture and Rural Development 2012-2016</li> <li>• Spatial Plan of Kosovo*/Spatial Development Strategy of Kosovo* 2010-2020+</li> <li>• Strategy on Air Quality 2013-2022</li> <li>• Action Plan for Implementation of the Air Quality Strategy 2013-2017</li> <li>• Waste Management Strategy of Kosovo* 2013-2022</li> <li>• Action Plan on Implementation of the Waste Management Strategy 2013-2017</li> <li>• Kosovo*'s Energy Strategy 2009–18.</li> <li>• The Industrial Strategy for Kosovo* 2010–2013</li> <li>• The Agriculture and Rural Development Strategy 2009–2013</li> <li>• Kosovo*'s Policy and Strategy Paper on Forestry Sector Development 2010–20</li> </ul>

# Strategic and programming documents of importance to the agri-environment

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Country	Programming and planning documents
<b>Macedonia</b>	<ul style="list-style-type: none"> <li>• Program for Work of the Government (2017-2020)</li> <li>• National Agricultural and Rural Development Strategy - NARDS (2014-2020)</li> <li>• National Strategy for Sustainable Development (NSSD) 2009-2030</li> <li>• National Strategy for Environment and Climate Change 2014-2020</li> <li>• National Agri-Environmental programme (NAEP) for the period 2011-2013 (2010)</li> <li>• IPA programme for Rural Development – IPA-RD (2014-2020)</li> <li>• National programme for Agriculture and Rural Development - NPARD (2018-2022)</li> <li>• Annual programme for Financial Support of Rural Development (2018)</li> <li>• Program for Animal Genetic Resources (AnGR) Protection (2011-2017)</li> <li>• National Plan for Organic Production (2013-2020)</li> <li>• National Strategy for Biodiversity with an Action Plan (2004)</li> <li>• Draft Strategy for Biodiversity with an Action Plan (2014)</li> </ul>
<b>Montenegro</b>	<ul style="list-style-type: none"> <li>• Strategy of the Development of Agriculture and Rural Areas adopted for the period 2015-2020</li> <li>• National Forest Strategy (2013)</li> <li>• Strategy of Water Management of Montenegro (2017)</li> <li>• National Biodiversity Strategy for the period 2016-2020</li> </ul>
<b>Serbia</b>	<ul style="list-style-type: none"> <li>• Strategy for Agriculture and Rural Development of the Republic of Serbia for the period 2014-2024. ("Official Gazette of the RS", No. 85/2014)21</li> <li>• National programme for Agriculture for the period 2018-2020 ("Official Gazette of the RS", No. 120/2017)</li> <li>• Draft of the National programme for Rural Development for the period 2018-2020</li> <li>• IPARD II Programme 2014-2020</li> <li>• National Environmental Protection programme ("Official Gazette of the RS" No. 12/2010)</li> <li>• Biodiversity Strategy of the Republic of Serbia for the period 2011-2018 ("Official Gazette of the RS" No. 13/2011)</li> <li>• The National Strategy for Sustainable Use of Natural Resources and Goods ("Official Gazette of the RS", No. 33/2012)</li> <li>• Waste Management Strategy for the period 2010-2019 ("Official Gazette of the RS", No. 29/2010)</li> </ul>



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# Conclusions & Recommendations

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# Policy Level

In order to improve the cooperation between sectors, involved institutions esp. agricultural and environmental institutions, it is recommended:

- ❖ Clarify the legal framework and responsibilities between levels and institutions.
- ❖ Install of a platform or focal point for AEP at the national level.
- ❖ Establish operational vertical and horizontal cooperation (inter-institutional, inter-entity); ensure mutual transparency of information, including development of an integrated database for monitoring.
- ❖ Use a regional platform e.g. for development of common training modules and knowledge transfer



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# Policy Level

Support a strategic development of AEP through:

- ❖ Adoption of the intervention logic in programme development: analysing the status – deriving targets – designing measures – evaluation of effects,
- ❖ Definition of a basic level of mandatory requirements for environmental protection in agricultural production, including good agricultural practices and conditions,
- ❖ Development of a long term policy for Agri-environment; annual allocations are not sufficient to generate commitments of stakeholders and recipients,
- ❖ Involvement of all relevant stakeholders in the development of programmes and measures,
- ❖ Full integration of AEP at various policy levels.



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# Awareness

- Increasing the awareness on all levels for the need and the potential benefits of AEM - essential for successful implementation of AEP.
- It is advised that all stakeholder groups understand the objective and needs of AEP and are involved in its development.
- Data transparency and improved availability is absolutely necessary for inclusion of stakeholders in the process of programming and AEM development, but also in the activities for awareness raising.



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# Capacity Building

- It is necessary to improve the staff in numbers, knowledge and also technical capacity:
  - for programme development
  - for monitoring and evaluation
  - for control and administration of AEM
  - for training, advisory services, and education,
- Education and vocational training of farmers & administration as well as of the inspection bodies (capacity building) are needed to spread up-to-date knowledge and exchange experiences.
  - Establish demonstration farms or pilot regions with agri-environmental activities and agro-ecological farming systems, eventually in sensitive areas;
  - Support knowledge transfer and exchange of experiences.
  - Offer regular training of staff in institutions and advisory services and ensure participation e.g. through a certificate.



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# Implementation and Measures

- Agri-environmental indicators and monitoring of farming practices, impact on the environment, responses of society, and effectiveness of AEM need to be further developed. Following key issues need to be addressed in this respect:
  - Data from paying agencies, agriculture, and environment need to be harmonized, integrated, and evaluated for agri-environmental questions. Spatial reference is highly advantageous,
  - An integrated database for all the issues related to AEP facilitates the evaluation and reporting. Further development of AEM should be based on such data and their integrated,
  - Spatial data, including delineation of ANC, HN VF10, and nitrate vulnerable zones of surface and groundwater can help to define target zones for certain measures. This database may be advantageously linked to the LPIS11 database,
  - Consider the use of remotely sensed data and products offered from the European Space Agency ESA, the European Environment Agency (EEA) and others.



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# Implementation and Measures

- Development and implementation of certain AEMs within rural development will be the tool for integration of environment issues into agriculture:
  - a) The Agri-environmental Measures in place in SEE countries and entities, mostly financed through national programs, refer to organic farming, protection of animal and plant genetic resources incl. bees, grazing or revitalization of extensive pastures,
  - b) In some countries further measures are planned for water protection (pollution, abstraction), soil protection (erosion, degradation, carbon content), air (emissions of GHG and ammonium, dust, odour), and waste management,
  - c) AEMs need to be designed on the base of sound information and scientific understanding. It is important to carefully implement a monitoring and evaluation system also calling upon independent evaluators.



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# Implementation and Measures

- Development and implementation of certain AEMs within rural development will be the tool for integration of environment issues into agriculture:
  - d) Field books as obligation for farmers (bound to reception of payments) are an option to improve the availability of data on agricultural practices and facilitate the control of inputs as well as balancing of nutrients,
  - e) Binding AEMs to a contractual commitment for several years will improve the sustainable impact of the measures. Development of result-based payment schemes (RBS) is an option for impact based support,
  - f) Support for investment or for training and research may be used to improve the environmental performance of agriculture, like e.g. support for manure storage/management or machinery. Essential to assess the potential contradictory effects of the intensification trends through investments and close environmental monitoring.



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# Issues for further actions

- Since from regional perspective, the highest priority is set on the issues of capacity building, awareness raising, and improvement of data availability and transparency, we recommend the development of projects in these fields:
  - Strengthening the capacities on policy, institutional and farmers' level through training, increasing the staff, and technical improvement,
  - Development and support of a campaign for awareness-raising about the need of agrienvironmental measures in all stakeholder groups, through support from the national programmes for rural development,
  - Development of an integrated system for monitoring of the agri-environmental status and trends, connected to the reporting obligations and LPIS.
  - Thorough analysis of the Agri-environmental Policy in the countries and entities.



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